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Paolo Avarello

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Regional actions for promoting historic centres. The opposition between town planning renewal and economic revitalization

Roberta Lazzarotti

The activity of the Regions is always an interesting test bench for experiments urged by the theoretical debate; this basic conviction has led to conducting a selection of the most recent regional initiatives regarding the promotion of historic centres either in the form of a law or competitive bids. The regions identified are in all nine (for a total of fourteen initiatives), distributed fairly uniformly throughout national territory. A first important aspect is that of the delimiting of historic centres for the purpose of admitting them to financing; only Sardinia and Campania have made their own original definition, while elsewhere they limit themselves to making reference to the A zones delimited by the Masterplan. In other cases, lastly, it is preferred to draw up special lists (indexes, inventories, catalogues).

The experiences investigated share a vision of the historic centre as a vulnerable richness: this is proved also by the fact that the maximum dimension of the municipalities is determined in as many as six of the cases with the clear aim of halting the process of demographic and economic impoverishment in progress. The most frequent goals of the initiatives regard the conservation and the enhancement of assets and the improvement of their use for purposes of tourism; urban renewal and support for cultural, tourist and economic development should also be pointed out. The will to 'strengthen social cohesion' (Sicily) and that of rehabilitating historical building for purposes of 'limiting the consumption of

territorial resources', to be pursued through the re-use of empty dwellings (Sardinia), are peculiar but significant in the local condition.

The range of action typologies admissible may be represented by means of a classification based on increasing complexity:

- a first level can comprise initiatives including only building works on historic assets;
- the second level refers to measures on open spaces, often also outside of the perimeter of the historic town walls, above all for reorganizing mobility and improving the general conditions of accessibility; in the third level are complex programmes, based on the principle of
- complex programmes, based on the principle of integration between action typologies, functions and public and private resources; - the fourth level includes initiatives in which there is
- initiatives in which there is a particular attention to territorial scale (Sardinia), seen in the choice of addressing the bid notices to networks of municipalities, which are required to draw up a strategic document in which the actions foreseen must have significance and coherence.

Corresponding to the increase in the strategic dimension of the measures is the progressive waning of the vision of the historic centre as an asset in itself, in favour of a vision of belonging to a broader territorial and cultural space. This certainly has to do with the evolution of the concept of safeguarding the landscape, but it is also in connection with the growing awareness of the necessity to act first and foremost on the conditions of liveability of historic centres, as an inevitable factor of economic and cultural survival.

The really discriminating aspect in the experiences analyzed is that of the strategy through which the

objectives are pursued. The initiatives may indeed be distinguished between those specifically turning to the municipal administrations for rehabilitation actions, or to private partners in support of economic activities; the entity of the two groups is still quite unbalanced in favour of the former. The logic thus still prevails of the (physical) measure on the container rather than the tangible one on the content; but there should also be a reflection on the reduced space assigned to the public-private relationship. The bid notices that expressly foresee the participation of private partners in fact represent only half of all the notices examined, nor in this sense was the lever used of the criteria of assessment of the proposals, the majority of which refer generically to the quality of the design. Only in four regions is the accent placed on the integration of public and private resources; other important criteria concern the degree of concerted discussion and participation, technological innovation and energy saving, synergy with other renewal initiatives, feasibility and the impact on employment.