

Urbanistica n. 134 September-December 2007 *Distribution by www.planum.net*

Paolo Avarello	Planning the risk
	Problems, policies, and research
edited by Irene Cremonini, Adriana Galderisi	Seismic risk and urban planning process: towards the integration
Adriana Galderisi, Scira Menoni	Risk, prevention and urban planning
Scira Menoni	Vulnerability analysis in the historic centre of Salò
Catia Amadori, Irene Cremonini, Lucilla Sansavini	The test on a town of average size: Forlì
Carlo Lazzari, Sandra Vecchietti	The experimentation in the historical centres of San Piero and Santa Sofia
Massimo Ulivieri	Urban vulnerability studies in Montone (Perugia)
Andrea Ceudech	Systemic vulnerability and seismic risk in the historical town of Naples
	Projects and implementation
edited by Mirella Fiore, Marichela Sepe	Vesuvius: risk or development? Safeguard and integration of the resources
Francesco Domenico Moccia	A propulsive profile for the prevention and mitigation of natural risk
Amilcare Troiano	The strategies of planning of the National Park of the Vesuvius
Carlo Gasparrini	Living with a volcano: the real risk lies in not having planning perspective
Carlo Gasparrini	Representing Vesuvian territory
Marichela Sepe	Decongestioning and revitalisation: the OSP as opportunity for sustainable
Erancosco Pusso	Development Procedure for the approval of the operative strategic plan (OSP)
Hancesco Russo	for the vesuvian area
Manlio Ingrosso	The OSP juridical requirements
Mirella Fiore, Cinzia Panneri, Antonino Pardo, Paolo Sacco	Awards to urbanism and prospective interventions. The two operative
	sides of the plan
Clementina Chieffo	Local development support policies
Ettore Cinque, Andrea Mazzella	The OSP economic and financial approach
Davide Geneletti, Alberto Pistocchi, Stefano Bagli Mirella Fiore	The OSP strategic environmental assessment
	The plan of the Park of Vesuvius. The confrontation with a mutable
	and varied territory
Roberto Gambino	A national park in a metropolitan context
Antonio Di Gerinaro, Gaetario Di Pasquale, Leonardo Pilesi Antonino Pardo, Paolo Sacco	On the analysis of environmental resources
Antonino Faluo, Faluo Sacco Cinzia Panneri	Landscape unit and structural systems. The regulative components of the plan
Giovanni Allegratti, Daniala Anceschi	Profiles and practices
Giovanni Allegretti, Francesca Rispoli	Towards the participatory construction of a Regional law on participation
Giovanni Caudo	Paper houses: the new housing question
Giovanni Caudo	Houses at affordable prices: the evolution of social housing in Britain
Simonetta Armondi, Paola Briata	Evaluating territorial development projects, a modest unorthodox proposal
Graziella Tonon	Methods and tools What's un-to-date in Cesare Chiodi's theories on city planning and what's pot?
Luca Fondacci	I ne territorial responsibilities of Italian multiservice public utilities
Umberto Janin Rivolin	North-Western Platform: 'Sit-Ins' as tool for territorial governance



Systemic vulnerability and seismic risk in the historical town of Naples Andrea Ceudech

The consciousness of the multiple damages, not only physical, but even functional, economic, social and systemic, suffered by a city after an earthquake, both in the short and long term, is connected, in scientific literature, to the multidimensionality of the vulnerability concept, interpreted as propensity of the city to be damaged by a seismic event. The systemic vulnerability concept has different definitions and is generally used to highlight the incapacity of the urban system to cope with the seismic event and is referred to the relationships among urban sub-systems, to the functional dependency of urban areas, to the incapacity of the city to supply the population hit by the earthquake with activities and services. Historical towns like Naples, characterized by dense and scarcely accessible urban fabrics with high population density, many relevant urban activities and high tourist flows, highlight such lacks of efficiency also due to low intensity earthquake. The comparison among case-studies of historical towns hit by earthquakes and the detailed backanalysis of the Naples' 1980 event, allowed us to characterize the systemic damage as lack of efficiency of the urban system due to a demand for activities and services of the hit population, which cannot be supplied by the city because of its spatial and functional features.

The demand shows a 'wave' temporal course with the peak-point within 12 hours from the earthquake and refers to the access of rescue teams to urban areas and to the access of population to safe open spaces and to the main road network.

The method for systemic vulnerability assessment, developed by the Operative unit of the Dipist within the National research program The safeguard of the historical, landscape and cultural heritage of the Italian seismic risk areas 2002-2004, starts with the identification of territorial units homogeneous with respect to age, types and features of urban fabrics, which are drawn with respect to the census units boundaries. The demand assessment is carried out taking into account the number of users both of residential and tertiary activities and of other relevant urban activities in each territorial unit. The supply assessment is carried out through indexes referred to the functional and spatial features of territorial units, such as the compactness of the urban fabric, the permeability of the road network, the accessibility of the rescue teams. Finally, the comparison between demand and supply allow us to single out 'critical' areas.

The systemic damage assessment requires the setting up of scenario techniques able to describe, in

spatial and temporal terms, the chains of events and impacts due to a seismic event. For this aim, a scenario referred to three phases: the earthquake, the first emergency (24 hours) and the first week after the event was set up. The losses of efficiency referred to the residential system, to the access of the population to safe open spaces and to emergency health-care activities, were developed in the Naples case-study through a night scenario referred to the building damage distribution of the 1980 earthquake. In the last phase of the work, planning strategies for risk mitigation, which could take place by steering the

requalification policies towards mitigation objectives and avoiding public additional expenses, were outlined.